MASS. R32.7: F98/2/990

UMASS/AMHERST
312066 0367 7413 3

Commonwealth of Massachusetts
Department of Revenue

GOVERNMENT DOCUMENTS COLLECTION
MAY 19 1990
University of Massachusetts Depository Copy

Division of Local Services

FY90 CHERRY SHEET PROGRAM DESCRIPTION

Municipal Data Management and Technical Assistance Bureau

STEPHEN W. KIDDER
COMMISSIONER

EDWARD J. COLLINS, JR.
DEPUTY COMMISSIONER

354/205

DEPARTMENT OF REVENUE

DIVISION OF LOCAL SERVICES

FY90 CHERRY SHEET PROGRAM DESCRIPTION

TABLE OF CONTENTS

PAGE

Resolution Aid.....1

Cherry Sheet Receipt Explanation.....3

Form C.S. 1-ER.....3A
Form C.S. 2-ER.....3B
School Aid, G.L. Chapter 70.....4
Additional Assistance.....6
Regional School District Aid.....7
Apprenticeship Training.....8
Racial Equality.....9
Lunch Programs.....11
Equal Education Opportunity.....12
School Improvement Council.....13
Horace Mann Teachers.....14
School Transportation Programs.....15
Construction of School Projects.....17
Tuition of State Wards.....18
Special Needs Recreation.....19
Retired Teachers' Pensions.....20
Transportation of Regional Pupils.....21
Water Pollution Abatements.....22
Public Libraries.....23
Additional Aid to Public Libraries.....24
Regional Public Libraries.....25
Police Career Incentive.....26
Cultivation and Protection of Shellfish.....27
Urban Renewal Projects.....28
Veterans Benefits.....30
Highway Fund.....31
Additional Highway Assistance Programs.....32
Lottery, Beano and Charity Games.....33
Local Share of Racing Taxes.....34
Urban Redevelopment Corporation Excise.....35
Real Estate Abatements.....36
Elderly Persons.....37

PAGE

Cherry Sheet Assessment Explanation.....38

Form C.S. 1-EC.....38A
County Tax.....39
Audit of Municipal Accounts.....40
State Supervision of Retirement Systems.....41
Motor Vehicle Excise Tax Bills.....42
Health Insurance, Elderly Government Retirees....43
Health Insurance, Retired Municipal Teachers.....44
Mosquito Control Projects.....45
Air Pollution Control Districts.....46
Metropolitan Area Planning Council.....47
Old Colony Planning Council.....48
Parking Surcharges.....49
Massachusetts Bay Transit Authorities.....50
Boston Metropolitan District Expenses.....52
Regional Transit Authorities.....53
Multi-Year Repayment Program Charge.....54
Special Education Charge.....55
Energy Conservation Programs Charge.....56
Small Town Road Assistance Program Charge.....57
Solid Waste Clean-up.....58

INTRODUCTION

This report presents an overview of each of the programs which comprise the Fiscal Year 1990 Municipal and Regional Cherry Sheets. The 29 receipt programs and 19 assessment programs are outlined in the order that they appear on the Municipal Cherry Sheet, and are described in reference to their purpose, formulation, and administration.

Named for the cherry colored paper on which it was originally printed, the Municipal Cherry Sheet combines two separate notifications to each city and town. The first form, C.S. 1-ER, is the official notification by the Commissioner of Revenue to local assessors of the estimated receipts to be paid to the municipality by the Commonwealth during the next fiscal year. The second form, C.S. 1-EC, is the official notification of the estimated assessments and charges for the next fiscal year, which the municipality must pay for the services performed by other levels of government. A third form, C.S. 2-ER, is the official notification of the estimated educational receipts and adjustments for Regional School Districts. This form is sent to the superintendent of each regional school district with copies sent to each of its member cities and towns.

Programs appearing on the Cherry Sheet change from year to year as new programs are added, others are dropped, and still other related programs are combined to simplify the Cherry Sheet. The FY90 Cherry Sheet is no exception, as the Minimum Teachers' Salary line item no longer appears on the receipts form, and "Less State Assumption of County Jail Costs" no longer appears on the assessment form.

A final important change to the FY90 Cherry Sheet involves the School Aid Chapter 70 total. The FY90 total for this program represents a $210 million decrease from the FY89 amount. Governor Dukakis had originally proposed to increase Local Aid by $120 million, but the reduced local aid resulted from a combination of factors, the largest of which was the Governor's need to bring the legislative budget into balance by making cuts of $210 million in aid to cities and towns as part of a total package of $491 million in vetoes and withheld allotments. A per capita formula was used to apportion the cuts.

RESOLUTION AID

The major distribution component on the Cherry Sheet for most communities is "Resolution Aid". The term "Resolution Aid" is used for the amount allocated to each city, town and regional school district as stated in the Legislative Resolution usually approved each February. The annual Legislative Resolution is a commitment to include the stated amounts in the final budget, normally approved in late June. For FY90, Resolution Aid consists of two line items; Chapter 70 and Additional Assistance, which appear at the top of the receipt form. These programs are described in greater detail later.

The "Needs-Based" Formula

The Needs-Based Formula is the mechanism for determining how much New Aid will be added to each municipality's prior year's resolution-aid base. This formula is designed to compensate municipalities not only for differences in local revenue-raising capacity, but also for differences in environmental and demographic factors that contribute to the cost of providing essential municipal services.

Estimation of Costs

The first step in determining a municipality's need for state aid is estimating the costs of providing adequate levels of municipal services. This involves the use of a statistical technique which makes it possible to separate the impact of uncontrollable cost factors from other determinants of local expenditures, such as the preferences of residents, the level of the resources available, and management inefficiencies. In this way, the formula is designed to offset only those cost differences which represent a real need for state assistance. An analysis has identified the significant eight factors which contribute to local expenditures:

Weighted full-time/equivalent students
Population density
Local road mileage
Manufacturing employment
Non-manufacturing employment
Percent of persons in poverty
Percent of housing built before 1940
Service level group

Estimation of Revenue

The next step in calculating aid through the formula is to determine the amount of the municipality's own-source revenues and existing state aid which is available to finance local services. This analysis includes five factors that contribute to local resources:

Property tax capacity
Available reserves
Motor Vehicle Excise Tax
Cherry Sheet aid
Hotel/Motel tax capacity

Calculating New Aid

Finally, each municipality's need for new state aid is determined by subtracting available revenues from estimated costs. For municipalities with a positive gap between costs and revenues, available new aid is calculated in proportion to the relative size of each municipality's cost-revenue gap. For municipalities with a negative gap between costs and revenues (indicating that own-source revenues and existing state aid are sufficient to fully cover the cost of providing essential services), the "gap" is zero. In order to assure that all municipalities receive some new aid, regardless of the gap calculation, an allocation process has been developed.

Steps to calculate needs-based formula aid:

1) Compare

   A) Cost-Revenue Gap calculation (as described above)

   B) 50% of the prior year's "New Resolution Aid" allocation, and

   C) $8.50 per capita for municipalities with a negative gap, $10.00 per capita for municipalities with a positive gap.

2) Take the highest of the three figures and compare it to

   D) 150% of the prior year's Resolution Aid allocation.

3) Take the lower of these two figures. This is the needs-based aid allocation. (These steps ensure that no municipality's New Resolution Aid will rise or fall more than 50% from the previous fiscal year's amount.

Allocation of Aid Between Direct Assistance Accounts

The needs-based formula as described above is used to determine the total amount of new aid to be added to each municipality's Resolution Aid distribution. Once this allowable increment is determined, aid is allocated between two accounts: Additional Assistance and Chapter 70, School Aid.

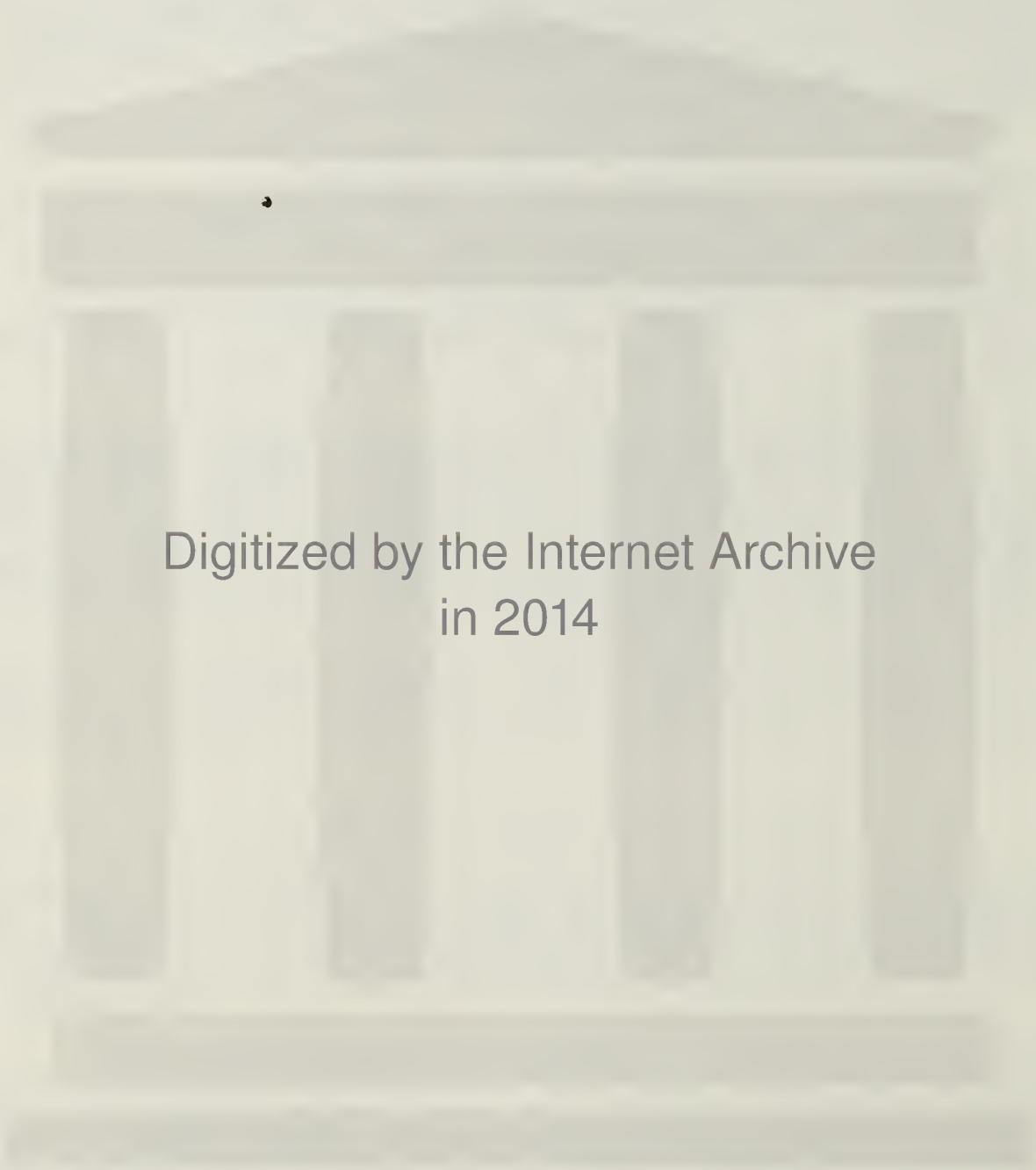
Additional Assistance and Chapter 70, School Aid are direct assistance accounts which provide flexible aid to cities and towns. Aid is distributed between these two accounts based on the relative impact of school and non-school expenditures on municipal budgets. This provides local officials with a way of differentiating between aid intended for school versus municipal costs without actually earmarking the funds.

CHERRY SHEET RECEIPTS

General Laws, Chapter 58, Section 25A provides that the Commissioner of Revenue shall estimate in advance all the Commonwealth's share of local reimbursement and assistance programs as authorized by law and appropriated by the General Court. Local assessors are required to use these figures in determining the local tax rate.

State aid to cities, towns and regional school districts consists of two major types - "distributions" and "reimbursements". Distributions are those aid programs through which funds are given to each city, town and regional school district according to varying formulas. Reimbursements are amounts paid to reimburse cities, towns and regional school districts for all, or part, of the costs incurred for certain activities or services provided usually costs in the prior fiscal year.

On the Cherry Sheet, Form 1-ER, it will be noted that the six programs in the Education Reimbursements Offset Items section and the two programs of General Government - Offset Items section must be used for these specific municipal programs. These funds may be spent by the responsible local officials without appropriation in the local budget. All other receipt items become part of the municipality's General Fund, and may be spent for any purpose, subject to appropriation.



Digitized by the Internet Archive
in 2014

https://archive.org/details/cherrysheetmanua990mass

C.S. 1-ER

Commonwealth of Massachusetts Department of Revenue
NOTICE TO ASSESSORS OF ESTIMATED RECEIPTS
TO BE USED IN DETERMINING THE TAX LEVY

FY90

General Laws, Chap. 58, Sect. 25A, and Chap. 59, Sect. 23 . . . . . ALL MUNICIPALITIES
Municipality . . . . . .

A. RESOLUTION AID:		
1. School Aid Ch. 70	$	895,482,855
2. Additional Assistance		764,994,605
3. County Jail Grants		22,175,121
Sub-Total, Resolution Aid	$	1,682,652,581
B. EDUCATION:		
OFFSET ITEMS - RESERVE FOR DIRECT EXPENDITURE:		
1. Apprenticeship Training Ch. 74, s. 7B	$	
2. Racial Equality Chs. 76, s. 12A; 71, ss. 37 I,J		24,840,893
3. Lunch Programs Chs. 871; 15, s. 1L; 753		5,433,298
4. Equal Education Opportunity Ch. 70A		98,212,803
5. School Improvement Council Ch. 10, s. 51		1,746,367
6. Horace Mann Teachers Ch. 15, s. 1G		1,715,651
Sub-Total, Offset Items	$	131,949,012
REIMBURSEMENTS:		
7. School Transportation Programs Chs. 71, 71A, 71B and 74	$	59,701,479
8. School Construction 1948, Ch. 645; 1976, Ch. 511		108,495,474
9. Tuition-State Wards Ch. 76, ss. 7 & 9; Ch. 74, s. 7A		5,798,287
10. Special Needs Recreation Ch. 71B, s. 11		97,086
11. Retired Teachers' Pensions Ch. 32, s. 20 (2) (c)		22,100,000
12. Transportation of Pupils Ch. 71, s. 16C		90,651
Sub-Total, Reimbursement Items	$	196,282,977
Sub-Total, All Education Items	$	328,231,989
GENERAL GOVERNMENT:		
OFFSET ITEMS - RESERVE FOR DIRECT EXPENDITURE:		
1. Water Pollution Abatements Ch. 21, s. 37	$	58,846
2. Public Libraries Ch. 78, s. 19A		5,951,539
Sub-Total, Offset Items	$	6,010,385
REIMBURSEMENTS AND DISTRIBUTIONS:		
3. Additional Aid to Public Libraries 1983, Ch. 289	$	1,300,000
4. Regional Public Libraries Ch. 78, s. 19C		9,341,209
5. Police Career Incentive Ch. 41, s. 108L		6,700,000
6. Cultivation & Protection of Shellfish Ch. 130, s. 20A		
7. Urban Renewal Projects Ch. 121		1,653,426
8. Veterans' Benefits Ch. 115, s. 6		10,930,165
9. Highway Fund Ch. 81, s. 31; 1980, Ch. 577, s. 8		24,000,000
10. Additional Highway Assistance Programs 1974, Ch. 825		18,469,803
11. Lottery, Beano & Charity Games Ch. 29, s. 2D		306,000,000
12. Local Share of Racing Taxes 1981, Ch. 558		1,547,500
13. Urban Redevelopment Corporation Excise Ch. 121A, s. 10		47,686,500
14. Abatements: Vets, Blind & Surv. Spouse Ch. 59		4,366,995
15. Abatements: Elderly Ch. 73, Cl. 41, 41B or 41C		15,000,000
Sub-Total, Non-Offset Items	$	446,995,598
Sub-Total, All General Government	$	453,005,983
TOTAL ESTIMATED RECEIPTS, FISCAL 1990	$	2,463,890,553

C.S. 2-ER

Commonwealth of Massachusetts Department of Revenue
NOTICE TO REGIONAL SCHOOL DISTRICTS
OF ESTIMATED RECEIPTS

FY90

General Laws, Chap. 58, Sect. 25A and Chap. 59, Sect. 23

Name of School ALL REGIONS

Member Cities and Towns

A. RESOLUTION AID:

1. School Aid Ch. 70	$	113,273,693
2A. Regional School District Aid Ch. 71, s. 16D		102,336,138
2B. Transportation of Pupils Ch. 71, s. 16C		27,971,437
Sub-Total, Resolution Aid	$	243,581,268

B. EDUCATION:

OFFSET ITEMS - RESERVE FOR DIRECT EXPENDITURE:

1. Apprenticeship Training Ch. 74, s. 7B	$	
2. Racial Equality Ch. 76, s. 12A		890,643
3. Lunch Programs Chs. 871; 15, s. 1L; 753		748,070
4. Equal Education Opportunity, Ch. 70A		11,706,576
5. School Improvement Council, Ch. 10, s. 51		250,069
6. Horace Mann Teachers Ch. 15, s. 1G.		268,081
Sub-Total, Offset Items.	$	13,863,439

REIMBURSEMENTS:

7. School Transport Programs Chs. 71, 71A, 71B and 74	$	1,573,521
8. School Construction 1948, Ch. 645; 1976, Ch. 511.		20,108,938
9. Tuition-State Wards Ch. 76, ss. 7 & 9; Ch. 74, s. 7A		1,201,713
10. Special Needs Recreation Ch. 71B, s. 11.		2,914
Sub-Total, Reimbursement Items	$	22,887,086
Sub-Total, All Education Items	$	36,750,525

ADJUSTMENTS:

10A. Energy Conservation Programs Repayment 1987, Ch. 584	$	-123,606

C. TOTAL ESTIMATED RECEIPTS, FISCAL 1990.	$	280,208,187

CHERRY SHEET ITEM NO.: A-1

TITLE: School Aid

MAJOR CITATION: G.L. Chapter 70

BUDGET ACCOUNT NO.: 7061-0008

PURPOSE:

As one of the programs which comprise the "Resolution Aid" determined by the Legislature annually, School Aid provides flexible unrestricted aid to municipalities on an equalizing basis.

"Equalizing" state-aid programs provide more aid to those cities and towns which have lower-than-average taxable real property, and less aid to those cities and towns with higher-than-average taxable property.

While Chapter 70, School Aid was a separately funded appropriation until FY83, since FY84 this formula has been used to divide "needs-based" Resolution Aid as previously described, for informational purposes only, between the School Aid and Additional Assistance lines on municipal cherry sheets. The figure for each city and town resulting from using the Chapter 70 formula (described below) is funded first; the balance is reported on the Additional Assistance line. In addition, $210 million was cut from the FY90 Chapter 70 distribution as part of the Governor's budget balancing measures (see page i).

DISTRIBUTION FORMULA:

Enacted as part of the FY79 state budget, the distribution formula attempts to equalize aid in terms of individual need by accounting for several variables. The following is the School Aid formula (s.3):

$$\text{Aid} = \left[1 - \left(\text{local support percentage} \times \frac{\text{local valuation}}{\text{percentage}}\right)\right] \times \text{sum of weighted pupils in the current fiscal year} \times \text{State-wide average expenditure per pupil in the previous fiscal year}$$

- The local support percentage is the percentage of local aid expenditures which is to be borne by any city, town, or regional school district which has the same equalized valuation per person as the state-wide average.

SCHOOL AID CONTINUED

- The local valuation percentage is the ratio of local equalized valuation per person to the total state-wide valuation per person.

- Pupil weights are designed to reimburse cities and towns for the added cost of special services that must be supplied to certain types of students. To determine a city or town's sum of weighted pupils, each student in the system is multiplied by his corresponding "cost weight."

Pupil weights are as follows:

regular day program	1.0
transitional bilingual programs	1.4
special needs programs	4.0
vocational education program (day students only)	2.0
low income (this is in addition to their weight in the above programs)	0.2

- The state-wide average expenditure is the average per-pupil cost of the total expenditures for all pupils enrolled in regular day programs except for expenditures for transportation, payment of regional school district assessments, food or food services and capital outlays and after deducting receipts for tuition, receipt from the federal government, the proceeds from any invested funds or grants and any other applicable gifts and receipts from other sources.

ADMINISTRATION:

The Department of Revenue certifies to the State Treasurer the amounts to be distributed to the cities, towns and regional school districts in two payments. The distribution will be made December 29 and June 29 during FY90, since the normal dates of semi-annual distributions (December 31 and June 30) fall on weekends.

CHERRY SHEET ITEM NO.: A-2

TITLE: Additional Assistance

BUDGET ACCOUNT NO.: 0611-5500

PURPOSE:

As one of the programs which comprise the "Resolution Aid" determined by the legislature annually, Additional Assistance provides flexible unrestricted aid to municipalities on an equitable basis.

DISTRIBUTION FORMULA:

In its most basic form, Additional Assistance is determined by subtracting the amount allocated through the Chapter 70 formula from the total Resolution Aid allocation. FY90 Additional Assistance has been level funded at the FY89 level.

ADMINISTRATION:

Aid calculations are performed, and allocation between Resolution Aid accounts determined, by the Executive Office of Administration and Finance. The Department of Revenue certifies to the State Treasurer the amounts to be distributed to the cities and towns.

CHERRY SHEET ITEM NO.: A-2A

TITLE: Regional School District Aid

MAJOR CITATION: Chapter 71, Section 16D

BUDGET ACCOUNT NO.: 7061-0003

PURPOSE:

To provide financial assistance directly to the regional school districts on an equitable basis.

DISTRIBUTION FORMULA:

Regional school districts rather than their member cities and towns are entitled to receive aid.

The following is the Regional School District Aid formula:

$$\text{Regional District's Reported Reimbursable Expenditures} \times \left(1.00 - .65 \times \frac{\text{Average equalized valuation per SAC of member towns}}{\text{Average equalized valuation per SAC of all regional school districts in the state}}\right)$$

(A) .50 partial regional

or

(B) .70 full regional

ADMINISTRATION:

Aid calculations are performed and distributed by the Department of Education. Distribution to regional school districts is made annually.

CHERRY SHEET ITEM NO.: B-1

TITLE: Apprenticeship Training Program

MAJOR CITATION: G.L. Chapter 74, Section 7B

BUDGET ACCOUNT NO.: 7061-0007

PURPOSE:

To encourage the continuation of apprenticeship training programs.

DISTRIBUTION FORMULA:

Grants cover instructional costs and the cost of some clerical support.

ADMINISTRATION:

This is a direct grant to school districts for operating approved apprenticeship programs during a given fiscal year. Districts must apply to the Division of Occupational Education of the Department of Education.

CHERRY SHEET ITEM NO.: B-2

TITLE: Racial Equality
(Racial Imbalance, Magnet Education and Equal Education Improvement)

MAJOR CITATIONS: Ch. 76, s. 12A, Ch. 71, s.s. 37 I & J,Ch. 15, s. 1I

PURPOSE:

To reimburse a city, town or regional school district for the cost of educating and transporting a non-resident child who is part of the city's, town's or regional school district's approved plan to eliminate racial imbalance and promote "magnet education".

RACIAL IMBALANCE:

BUDGET ACCOUNT NO.: 7010-0012

REIMBURSEMENT FORMULA:

The cost per pupil of educating and transporting each non-resident child is reimbursed subject to the conditions of the agreement between the State Board of Education and the city, town or district.

ADMINISTRATION:

The State Board of Education must approve the plan to eliminate racial imbalance. It must also provide assistance in the formulation and implementation of any such plan. The Board must certify such costs before the city, town, or district is reimbursed by the State Treasurer.

MAGNET EDUCATION:

BUDGET ACCOUNT NO.: 7010-0042

REIMBURSEMENT FORMULA:

Any city or town may request, and the Board may approve, a grant to cover the following costs incurred in the provision of "magnet" programs:

- the average per pupil cost of educating a child at a magnet facility beyond the per pupil cost of the same education at a public school (these costs are to be determined with the approval of the board);

- the total cost of transporting each child to the magnet facility;

- up to 75 percent of the cost of the planning, construction and improvement of such facilities;
- other incidental costs in the provision of magnet facilities that the Board approves.

ADMINISTRATION:

The State Board of Education will certify for reimbursement, subject to appropriation, all or part of the cost of service rendered under magnet educational programs.

EQUAL EDUCATION IMPROVEMENT FUND:

BUDGET ACCOUNT NO.: 7010-0043

REIMBURSEMENT FORMULA:

Upon approval of a submitted local plan, the State Board of Education shall determine amounts to be paid toward the funding of the current year's expenses for the project.

ADMINISTRATION:

Subject to appropriation, the Department of Education will certify to the State Comptroller's Office the amounts to be reimbursed to the cities and towns.

CHERRY SHEET ITEM NO.: B-3

TITLE: Lunch Programs
(School Lunch and Elderly Lunch)

MAJOR CITATIONS: Chs. 871, 753 of the Acts of 1970, G.L. Ch. 15, s.1L

SCHOOL LUNCH PROGRAM:

BUDGET ACCOUNT NO.: 7053-1909

REIMBURSEMENT FORMULA:

Costs incurred in the provision of such programs are partially reimbursed to the extent that sufficient funds are appropriated. Reimbursement is intended to be supplementary to federal and local support.

ADMINISTRATION:

Cities and towns are required to submit a monthly list of costs incurred to the Department of Education which then approves the amount of monthly reimbursement. The program must be in accordance with the provisions of the National School Lunch Act.

ELDERLY LUNCH PROGRAM:

BUDGET ACCOUNT NO.: 7053-1910

REIMBURSEMENT FORMULA:

Reimbursements will be given to cities and towns which provide a hot lunch program to authorized elderly persons 60 years of age or older. The meal price charge cannot exceed 50 cents per meal, and must meet nutritional standards.

ADMINISTRATION:

Upon written request by the city or town, the State Department of Education may approve and certify to the Comptroller the amount of monthly payment due, provided that any federal funds granted for the purposes of this program shall be expended before any state funds are approved.

CHERRY SHEET ITEM NO.: B-4

TITLE: Equal Education Opportunity

MAJOR CITATION: Chapter 70A

BUDGET ACCOUNT NO.: 7061-1000

PURPOSE

To raise per-pupil direct service expenditures in communities where such expenditures are below 85% of the average for similar districts.

REIMBURSEMENT FORMULA:

The Department of Education will pay one-sixth of the difference between a district's actual spending and the amount which would bring the district to 85 percent of average per-pupil spending in similar districts. As a condition of the grant, the community must not reduce its per-pupil spending. Additionally, a proportionate share of new resources must be applied to direct service expenditures.

ADMINISTRATION:

The Department of Education notifies eligible communities and includes in the notification the minimum spending required by that community should it elect to receive the grant. A city or town electing to accept the grant receives its funds after its application is processed by the Department of Education.

CHERRY SHEET ITEM NO.: B-5

TITLE: School Improvement Council

MAJOR CITATION: G.L. Chapter 10, Section 51

BUDGET ACCOUNT NO.: 7061-4000

PURPOSE:

To encourage formation of school advisory councils composed of administrators, parents and citizens.

DISTRIBUTION FORMULA:

Each council will receive $10 per pupil based on the school system count of the previous October 1st, and may spend the money to improve services and conditions in the school.

ADMINISTRATION:

The superintendent of schools in the city or town certifies the formation of the council to the Department of Education's Bureau of Student, Community and Adult Services. Monies are distributed upon processing by Department of Education (usually within two months). The legislation sets certain minimum requirements for council membership and restricts use of the grants to educational enhancements; no present budget items may be funded. Beginning in FY88, secondary schools were eligible for these grants, which were restricted to K-6 in FY86 and FY87.

CHERRY SHEET ITEM NO.: B-6

TITLE: Horace Mann Teachers

MAJOR CITATION: G.L. Chapter 15, Section 1G

BUDGET ACCOUNT NO.: 7061-5000

PURPOSE:

To increase compensation by up to $2,500 for certain teachers who initiate specialized projects in areas such as training, curriculum development and drop-out prevention.

DISTRIBUTION FORMULA:

Each participating school system is eligible to receive Horace Mann Funds according to the following formula:

6% X FTE Certified Teachers X $2,000

This amount equals $120 per FTE teacher. Distribution of the funds within the school system is determined by the school system administration along with the appropriate collective bargaining unit, subject to the $2,500 individual maximum.

ADMINISTRATION:

School systems must apply to the Department of Education's Bureau of Curriculum and Instruction for participation in the program. Any community may elect to participate. The Department of Education will certify each community's entitlement in a lump sum upon approval.

CHERRY SHEET ITEM NO.: B-7

TITLE: School Transportation Programs

MAJOR CITATION: G.L. Chap. 71 ss. 7A, 7B,37D; Chap. 71A, Sec. 8; Chap. 71B ss. 13, 14; Chap. 74, Sec.8A.

BUDGET ACCOUNT NO.: 7035-0004

PURPOSE:

Reimbursement of all or part of the costs incurred by a city, town or school district for pupil transportation. There is no fixed percentage of reimbursement specified in the above laws.

REIMBURSEMENT FORMULA:

Chap. 71, Section 7A

The state reimburses the cost above $5 per pupil per year. This reimbursement is paid provided that:

a) the pupil resides at least one and one-half miles from school as measured by a common route:
b) private school transportation does not cost more than public school transportation in the same town;
c) the contract for transporting pupils is awarded to the lowest bidder except where the lowest bidder is unacceptable to the school committee, and they must show justification;
d) the reimbursement is not less than the reimbursement made in 1946.

Chap. 71, Section 7B

Provides for the partial reimbursement of the cost not reimbursable under 7A incurred by a school district, city or town for maintaining a public transportation system used for transporting pupils. Each city or town shall receive a transportation allowance for the preceding school year equal to the estimated number of pupils using the public transportation and residing more than one and one-half miles from the school times the average transportation cost per pupil in the city or town. Not to exceed 20 cents per pupil per day.

Chap. 71, Section 37D

Reimburses 100% of the cost of transporting pupils for the purpose of achieving "racial balance".

SCHOOL TRANSPORTATION CONTINUED

Chap. 71A, s.8,
Chap. 71B, ss. 13, 14

Reimburses cities and towns for costs incurred in transporting persons to state-mandated special needs programs located beyond one and one-half miles from such persons' residences. Full costs are reimbursed for transportation of bilingual students, retarded adults and special needs students while one-half the costs are reimbursed with respect to transportation of retarded children.

Chap. 74, Section 8A

Reimburses 50% of the prior year's cost of transporting pupils to occupational programs outside the school districts.

ADMINISTRATION:

The Department of Education certifies to the State Comptroller's Office the amounts to be reimbursed to each city and town.

CHERRY SHEET ITEM NO.: B-8

TITLE: Construction of School Projects

MAJOR CITATION: Acts of 1948, Chapter 645; Acts 1976, Ch. 511

BUDGET ACCOUNT NO.: 7052-0004
7052-0005
7052-0006

PURPOSE:

To provide financial assistance to cities, towns and regional school districts in the construction of school buildings and to encourage the establishment of regional and consolidated public schools.

REIMBURSEMENTS FORMULA:

Any city, town or regional school district may apply for a school construction grant to cover part of the cost of an approved school project. This grant shall be not less than 50 percent nor more than 65 percent of the costs.

However:

· the reimbursement for interest can be between 40% and 65%.

· the reimbursement of regional school district projects which include K-12 varies between 60% and 75%.

· reimbursement for projects with the purpose of reducing or eliminating racial imbalance is 75%.

Generally, the level of reimbursement is higher for regional school districts and communities with lower Equalized Property Valuations per capita.

ADMINISTRATION:

Subsequent to application, the State Board of Education shall consider and determine within a reasonable period of time, a project's acceptance for reimbursement and the appropriate reimbursement percentage. Projects addressing more "acute" needs such as replacement of obsolete or dilapidated structures, or to relieve overcrowding will be given priority.

CHERRY SHEET ITEM NO.: B-9

TITLE: Tuition of State Wards

MAJOR CITATION: G.L. Ch. 76, ss. 7 and 9, & G.L. Ch. 74s, 7A

BUDGET ACCOUNT NO.: 7061-0009

PURPOSE:

To reimburse cities and towns for the cost of public elementary or high school tuition for children who are under jurisdiction of state wards (The Department of Social Services, foster care, Department of Public Welfare, Child Welfare Division of the City of Boston, etc.)

REIMBURSEMENT FORMULA:

The full cost incurred is based on the average annual per pupil cost of education in said city/town or regional school district as determined by the Department of Education.

ADMINISTRATION:

Reimbursements of the prior year's expenses as requested by cities, towns and regional school districts are determined by the Department of Education after confirmation of data with the Department of Social Services.

CHERRY SHEET ITEM NO.: B-10

TITLE: Special Needs Recreation

MAJOR CITATION: G.L. Ch. 71B, Section 11

BUDGET ACCOUNT NO.: 7061-0010

PURPOSE:

To reimburse cities and towns which establish recreation programs for school-age children with special needs.

REIMBURSEMENT FORMULA:

One-half of the costs for local programs (including transportation) and the full cost of transporting students to approved state facilities, shall be reimbursed.

ADMINISTRATION:

The Department of Education will certify to the State Comptroller's Office the amounts to be reimbursed to each city and town.

CHERRY SHEET ITEM NO.: B-11

TITLE: Retired Teachers Pensions

MAJOR CITATION: Ch. 32, S. 20, Sub-Sec. (2)(c)

BUDGET ACCOUNT NO.: 1108-4200

PURPOSE:

To reimburse the city of Boston for the cost of paying pensions to retired teachers not covered by the state's teachers' retirement system. (All other teachers are covered by that system.)

REIMBURSEMENT OF FORMULA:

The city of Boston will be reimbursed 97% of retirement pension expenses for FY90.

ADMINISTRATION:

The Boston School Committee certifies the pension to be paid to the teachers' retirement board. Reimbursement for the pensions paid is based on the approval of the State Retirement Board.

CHERRY SHEET ITEM NO.: B-12

TITLE: Transportation of Regional Pupils

MAJOR CITATION: Chapter 71, Section 16C

BUDGET ACCOUNT NO.: 7035-0006

PURPOSE:

To assist all regional school districts (and the municipalities of New Salem and Wendell) in paying for the cost of transporting pupils to regional schools.

REIMBURSEMENT FORMULA:

The prior-year expenses for the cost of transporting pupils who reside more than one and one-half miles from a regional school (as measured on a common route) are fully reimbursed.

ADMINISTRATION:

The Department of Education will certify to the State Comptroller's Office amounts to be reimbursed to each city or town.

CHERRY SHEET ITEM NO.: C-1

TITLE: Water Pollution Abatements

MAJOR CITATION: Chapter 21, Section 37

BUDGET ACCOUNT NO.: 2240-0600

PURPOSE:

To reimburse cities and towns for a portion of the cost of water pollution abatement projects which began prior to September 6, 1966 and financed at least in part by serial bonds or notes on or after December 31, 1957. This is an offset item.

REIMBURSEMENT FORMULA:

30 percent of the principal payments on such bonds is paid by the Commonwealth provided that no more than 30 percent is paid by the Federal Government. If the Federal Government's payment exceeds 30 percent, the State's reimbursement percentage is decreased by an equivalent amount.

ADMINISTRATION:

A project must be approved by the Division of Water Pollution Control and meet requirements for bonding in order to be reimbursed.

CHERRY SHEET ITEM NO.: C-2

TITLE: Public Libraries

MAJOR CITATION: Chapter 78, Section 19A

BUDGET ACCOUNT NO.: 7000-9501

PURPOSE:

To assist municipalities in providing free library service.

REIMBURSEMENT FORMULA:

To qualify for aid each municipality's current appropriation must be equal to, or greater than, the average of the 3 preceding years' appropriations plus 2 1/2%. For towns with populations of less than 2,500, the state will pay up to $1,250 of the amount spent on free public library service. For cities and towns with populations over 2,500, reimbursements are $.50 per resident provided that more than $1,250 was spent on free public library service in the preceding year. If a city or town spends less than $6 per person on free library service in the preceding year, and the total amount is less than the average amount over the past four years, then no state aid is given to the city or town for that year. If the service is provided for a part of the year, only partial aid is given.

ADMINISTRATION:

The Board of Library Commissioners certifies the amount of aid to be given to each city or town.

CHERRY SHEET ITEM NO.: C-3

TITLE: Additional Aid to Public Libraries

MAJOR CITATION: Acts of 1983, Chapter 289

BUDGET ACCOUNT NO.: 7000-9502

PURPOSE:

To distribute $1,300,000 in additional state aid to public libraries.

DISTRIBUTION FORMULA:

Distribution of the $1,300,000 is to be made to each city or town, except Boston, "in the same proportion as their population is to the total population of all cities and towns within the Commonwealth." There are no qualifications nor standards to be met and distribution of the aid is to be made to 350 cities and towns, including the three communities (Hawley, New Ashford and Washington) that do not have a public library.

ADMINISTRATION:

The Department of Revenue calculates the amounts to be distributed. This $1,300,000 is not restricted to "Public Library" use, but may be used as an "Estimated Receipt" in setting the local tax levy or may be appropriated by City Council/Board of Aldermen or Special Town Meeting for other uses. The Department of Revenue certifies to the State Treasurer the amounts to be distributed to the cities and towns.

Note:

The Director, State Board of Library Commissioners, has advised that Additional Aid to Public Libraries (Account #7000-9502) has no relationship to Regional Public Libraries (#7000-9401) or Public Libraries Aid (#7000-9501).

CHERRY SHEET ITEM NO.: C-4

TITLE: Regional Public Libraries

MAJOR CITATION: Chapter 78, Section 19C

BUDGET ACCOUNT NO.: 7000-9401

PURPOSE:

To promote regional public library services to smaller local libraries and pay for a portion of the cost.

DISTRIBUTION FORMULA:

To qualify for aid each eligible municipality's current appropriation must be equal to, or greater than, the average of the 3 preceding year's appropriations plus 2 1/2%. This requirement is only for FY90. The budgeted amount each regional system receives is calculated by applying the following per capita amount based on its population per square mile:

over 1,000 - $1.00
750-999 - $1.10
under 750 - $1.30

In addition, as the "library of last recourse", the Boston Public Library shall receive annually an amount equal to .71 cents per resident of the Commonwealth.

ADMINISTRATION:

The Board of Library Commissioners selects the local unit serving each regional system (not to exceed 5) and determines the procedures by which these libraries will operate. The Board of Library Commissioners certifies the amount of aid to be given to each city or town. The State Treasurer pays those amounts by June 30 of each year.

CHERRY SHEET ITEM NO.: C-5

TITLE: Police Career Incentive

MAJOR CITATION: Chapter 41, Section 108L

BUDGET ACCOUNT NO.: 1233-3100

PURPOSE:

To encourage participating cities and towns to provide career incentive education programs to police officers, through salary increases. Chapter 41, Section 108L as amended established the Police Career Incentive Pay Program to reward police officers for additional training in the field of criminal justice/law enforcement.

REIMBURSEMENT FORMULA:

The State Board of Regents annually certifies police officers for their Associate's, Bachelor's or Master's degrees, and such officers are eligible to receive either a 10%, 20% or 25% base salary pay increase. The participating municipalities pay each officer 100% of his/her "Incentive Pay" and are subsequently reimbursed by the state a proportion of these expenses, subject to appropriation. This distribution has been capped at $6.7 million.

ADMINISTRATION:

Career incentive salary increases must be certified by the State Board of Regents. The Chief of Police of each participating municipality must file forms annually by September 1st to the Board of Regents requesting such reimbursements.

CHERRY SHEET ITEM NO.: C-6

TITLE: Cultivation and Protection of Shellfish

MAJOR CITATION: G.L. Chapter 130, S. 20A

BUDGET ACCOUNT NO.: 2330-0600

PURPOSE:

To assist and cooperate with coastal cities and towns for the purpose of cultivating, propagating and protecting shellfish.

REIMBURSEMENT FORMULA:

The amount reimbursed is equal to the amount expended by each city or town during the prior year, subject to appropriation.

ADMINISTRATION:

The Director of the Division of Marine Fisheries shall determine all such amounts to be distributed.

NOTE:

This item was not funded in the FY90 Governor's Budget.

CHERRY SHEET ITEM NO.: C-7

TITLE: Urban Renewal Projects
(Federally Aided Urban Renewal, Non-Federally Aided Urban Renewal and Urban Revitalization)

MAJOR CITATIONS: G.L. Ch. 121B, ss. 53-57

FEDERALLY AIDED URBAN RENEWAL

BUDGET ACCOUNT NO.: 3722-9101

PURPOSE:

To meet part of the local cost of federally approved urban renewal projects.

REIMBURSEMENT FORMULA:

The total grant cannot exceed one-half of the local share, or one-sixth of the net project cost when the local share includes administrative and legal expenses. No grant can exceed $3.5 million per year or $70 million in total.

ADMINISTRATION:

The urban renewal agency of a city or town applies to the Department of Community Affairs for the grant. The Department then notifies the city or town as to approval or rejection. If the application is approved, an estimated project cost and the amount to be funded is determined. The funding is made in twenty equal annual installments.

NON-FEDERALLY AIDED URBAN RENEWAL:

BUDGET ACCOUNT NO.: 3722-9102

PURPOSE:

To meet part of the cost of a local, non-federally approved urban renewal project.

REIMBURSEMENT FORMULA:

Grants can be made of up to one-half the total project cost, including planning and administrative costs, provided the city or town has appropriated funds for the remaining balance. The grant cannot exceed $1 million per year, or $20 million in total.

URBAN RENEWAL CONTINUED

URBAN REVITALIZATION:

BUDGET ACCOUNT NO.: 3722-9108

PURPOSE:

To meet part of the local cost of federally approved urban revitalization projects. These grants were formerly funded from the Federally Aided Urban Renewal projects account. All new projects will be funded from the Urban Revitalization account.

REIMBURSEMENT FORMULA:

The total grant cannot exceed one-half of the local share, or one-sixth of the net project cost when the local share includes administrative and legal expenses. No grant can exceed $3.5 million per year or $70 million in total.

ADMINISTRATION:

The urban renewal agency of a city or town applies to the Department of Community Affairs for the grant. The Department then notifies the city or town as to approval or rejection. If the application is approved, an estimated project cost and the amount to be funded is determined. The funding is made in twenty equal annual installments.

CHERRY SHEET ITEM NO.: C-8

TITLE: Veterans Benefits

MAJOR CITATION: G.L. Chapter 115, Section 6

BUDGET ACCOUNT NO.: 4170-0400

PURPOSE:

To reimburse cities and towns for a portion of amounts spent for veteran's benefits.

REIMBURSEMENT FORMULA:

The state reimburses 75% of a municipality's costs for veteran's benefits. For aid to veteran's dependents, the first $75 plus 75% of the remainder is reimbursed.

ADMINISTRATION:

The veterans' agent and the treasurer of each city and town, or group of municipalities in a veterans' service district, must certify the costs, names and other pertinent information to the Commissioner of Veteran's Services. The Commissioner approves these certifications and transmits them to the Comptroller for distribution. Cherry Sheet estimates are based on the prior year's reimbursement. Actual receipts will often vary substantially from these estimates as local circumstances vary.

CHERRY SHEET ITEM NO.: C-9

TITLE: Highway Fund

MAJOR CITATION: G.L. Chapter 81, Section 31; Acts of 1980, Chapter 577, Section 8

BUDGET ACCOUNT NO.: 6005-0017

PURPOSE:

To reimburse cities and towns for costs incurred in the construction, maintenance and policing of city and town roads.

DISTRIBUTION FORMULA:

All Highway Fund distributions are made from the motor fuels excise tax. Each gallon of gasoline sold in the state is taxed 10 percent of its wholesale price per gallon (recalculated every 3 months) or a minimum of 11 cents per gallon. Seven and one-half percent of the total amount collected is dedicated to these Highway Fund reimbursements. Reimbursements are then made according to the following formula:

$$\$400 + 7 \times \frac{\text{\# of registrations}}{\text{\# of road miles}} - .0001 \times \frac{\text{EQV}}{\text{\# of road miles}} \times \text{\# of road miles}$$

All amounts are subjected to appropriation and are made on a pro rated basis. The FY90 distribution is based on a pro-ration of the FY89 formula.

ADMINISTRATION:

Communities must file an annual report with the Department of Public Works documenting eligible expenses, which cannot exceed actual costs incurred. The Commissioner must certify the amount due to each eligible city and town which has filed such a report by December 1, before the first semi-annual distribution.

CHERRY SHEET ITEM NO.: C-10

TITLE: Additional Highway Assistance
(Highway Reconstruction and Maintenance, Highway Transit Fringe MBTA)

MAJOR CITATION: Acts of 1974, Chapter 825, section 3

HIGHWAY RECONSTRUCTION AND MAINTENANCE:

BUDGET ACCOUNT NO.: 6034-0009

PURPOSE:

To provide financial assistance to certain cities and towns for highway and transportation purposes.

REIMBURSEMENT FORMULA:

The Commissioner of Revenue shall certify to the State Treasurer certain annual amounts fixed by legislation, subject to appropriation.

ADMINISTRATION:

Funds are usually distributed in September of each year.

NOTE:

In FY90, Highway and Transit Fringe MBTA, Account #6034-0008, was not funded in the Governor's Budget.

HIGHWAY AND TRANSIT FRINGE M.B.T.A. COMMUNITIES

BUDGET ACCOUNT NO.: 6034-0008

PURPOSE:

To reimburse certain cities and towns for funds expended for the reconstruction, maintenance and repair of public highways and bridges, and enforcement of traffic laws.

REIMBURSEMENT FORMULA:

Reimbursements are fixed annual amounts set by legislation, but may not exceed the amount expended by a city or town for the above purposes in FY1977.

ADMINISTRATION:

The Department of Public Works shall certify the reimbursements annually to the Comptroller who shall cause them to be paid on or before September 1.

CHERRY SHEET ITEM NO.: C-11

TITLE: Lottery, Beano, Charity Games, etc.

MAJOR CITATION: G.L. Chapter 29, Section 2D; Chapter 58, Section 18C

BUDGET ACCOUNT NO.: 0640-2001

PURPOSE:

To provide additional financial assistance to cities and towns on an equitable basis.

DISTRIBUTION FORMULA:

The total amount distributed through this account is equal to the lottery's net receipts from the lottery, beano and charity games after payment of prizes and administrative costs. Individual entitlements are calculated according to the "lottery formula" which is:

$$\frac{\text{State p/c EQV}}{\text{Local p/c EQV}} \times 10 \times \text{Local Population} \times \text{Coefficient}$$

The coefficient is a number which reduces aggregate formula entitlements to the net receipts available for distribution. This formula is presently used to distribute only funds above the previous fiscal year actual receipts.

ADMINISTRATION:

This is not an appropriated account, but rather a distribution back to municipalities based on actual revenue from the State Lotteries.

NOTE:

In addition to this specific distribution, the Lottery Commission contributes approximately 10% of the monies flowing into the Local Aid Fund. These lottery receipts also benefit local governments since the Local Aid Fund finances the majority of the Cherry Sheet Receipt programs, as well as many "indirect aid" programs which relieve cities, towns and regional school districts of costs they otherwise would have to pay themselves.

CHERRY SHEET ITEM NO.: C-12

TITLE: Local Share of Racing Taxes

MAJOR CITATION: Acts of 1981, Chapter 558

BUDGET ACCOUNT NO.: 0611-5800

PURPOSE:

To return a portion of the taxes received from race tracks to the communities where horse, dog tracks or certain county fairs are located.

DISTRIBUTION FORMULA:

1/4 of 1% of the "handle" at the racing tracks in:

Boston	Raynham
Marshfield	Revere
Northampton	

ADMINISTRATION:

The State Treasurer pays the distribution annually, upon certification by the State Racing Commission.

CHERRY SHEET ITEM NO.: C-13

TITLE: Urban Redevelopment Corporation Excise

MAJOR CITATION: G.L. Chapter 121A, Section 10

PURPOSE:

To reimburse cities and towns for the loss of taxes resulting from the granting of certain property tax abatements on corporate property built on urban redevelopment projects.

REIMBURSEMENT FORMULA:

For a period of fifteen years after the property tax exemption is granted* each corporation shall pay to the state an amount equal to the larger of

a. 5 percent of its gross income and $10 per $1,000 of the project's assessed valuation; or

b. the average of the project's assessed valuation for the last 3 years it was subject to local taxation, times the current local tax rate.

Each city and town is then reimbursed the entire amount (including interest and or penalties, if any) paid to the Commonwealth by the corporation.

ADMINISTRATION:

Each city and town that has 121A property must certify annually to the Commissioner of Revenue and the corporation the current fair cash value of the property by March 1. The corporation has until April 1 to appeal this decision. The municipality gets 100% of the payment back after it is determined by the Data Intergration Bureau that all taxes have been paid and no refund is due the taxpayer. The distribution is made in the next scheduled distribution after the return is finalized.

*Exemption can be extended up to a 40 year maximum.

CHERRY SHEET ITEM NO.: C-14

TITLE: Real Estate Abatements: Veterans, Blind Persons, Widows, etc.

MAJOR CITATION: Chapter 59, Section 5

BUDGET ACCOUNT NO.: 1233-2000

PURPOSE:

To reimburse cities and towns for property tax revenue lost as the result of providing tax relief to certain individuals.

REIMBURSEMENT FORMULA (Clauses in parentheses):

-Veterans, loss of one arm, leg, or eye (22A); $350 tax abatements, 50% reimbursed.

-Veterans, loss of more than one limb or both eyes (22B); $700, 75% reimbursed.

-Veterans, specially adapted housing (22C); $875, 80% reimbursed.

-Veterans, surviving spouses, Quemoy and Matsu only (22D); $175; 100% reimbursed.

-Veterans, 100% disability (22E); $525, 66 2/3% reimbursed.

-Blind Persons (37,37A); $438 or $88, 20% reimbursed.

ADMINISTRATION:

Prior to June 30, each city and town must certify to the Commissioner of Revenue the abatements which have been paid during the prior fiscal year. The reimbursements are annual.

CHERRY SHEET ITEM NO.: C-15

TITLE: Elderly Persons Abatements

MAJOR CITATION: G.L. 59, Section 5, Clause 41,41B & 41C; Chapter 967, Section 2

BUDGET ACCOUNT NO.: 1233-2310

PURPOSE:

To reimburse cities and towns for property tax abatements granted to certain elderly persons meeting minimum age and maximum income and wealth criteria.

REIMBURSEMENT FORMULA:

Such tax abatements are in the amount of a $4,000 reduction in valuation or $500 tax payment reduction, whichever is greater. The number of the individual community's abatements is divided into the total number state-wide and multiplied by the amount appropriated to determine the amount reimbursed.

ADMINISTRATION:

The Department of Revenue determines each city's and town's share by dividing the state-wide number of exemptions into the appropriation, and multiplying that percentage by the number of exemptions per city & town.

CHERRY SHEET ASSESSMENTS

General Laws, Chapter 59, Section 21 provides that the Department of Revenue shall estimate in advance all state assessments and charges on local governments, as well as County tax assessments. Local assessors are required to use these figures in determining the local tax rate.

State charges and assessments will be included by the State Treasurer in his warrant to the assessors of the 351 municipalities. Beginning in FY88, these assessments and charges are deducted from the distributions of the major state aid programs.

Provision is made on the Cherry Sheet for making adjustments to the prior year's estimates of the actual assessments. In every case, the actual assessment is paid, such that the next year's Cherry Sheet is adjusted to reflect the prior year over and under estimates. Under-estimates are added to the current year's estimate (Column 2), while over-estimates (Column 3) are subtracted.

The assessments appearing on the Cherry Sheet do not always represent the assessments as requested by a state agency or county. The reason for this is that if an assessment violates the guidelines of Proposition 2 1/2 by increasing more than 2 1/2%, only the maximum 2 1/2% increase will appear on the Cherry Sheet.

It should also be noted that while an agency or county's aggregate assessment may not exceed 102 1/2% of the prior year's actual assessment, agencies or authorities such as Regional Transit Authorities may increase their assessments by more than 2 1/2%, either on individual communities or in total, if they demonstrate to the Department of Revenue an increase in prior service or add new services.

C.S. 1-EC

Commonwealth of Massachusetts Department of Revenue

FY90

NOTICE TO ASSESSORS OF ESTIMATED CHARGES
TO BE USED IN DETERMINING THE TAX LEVY

GENERAL LAWS, CHAPTER 59, SECTION 21. . . . . ALL MUNICIPALITIES . . . . .
Municipality

The following County Tax and State Assessments, as estimated, and the underestimates from the prior year, must be used by the Assessors in determining the Gross Amount to be raised by Taxation. Overestimates from the prior year must be used by the Assessors as Available Funds	Column 1 Estimates to be raised	Column 2 PRIOR YEAR Underestimates to be raised	Column 3 PRIOR YEAR Overestimates to be Used as Avaiable Funds
A. County Tax Ch. 35, s. 31	$ 17,079,729	$ 239,991	$ 4,985
B. STATE ASSESSMENTS AND CHARGES:			
1. Audit of Municipal Accounts Ch. 44	$	$	$
2. Supervision of Retirement Systems Ch. 32, s. 21	927,204		
3. Motor Vehicle Excises 1962, Ch. 727	633,569		
4. Elderly Government Retirees Ch. 32A	3,695,149		
5. Retired Municipal Teachers Ch. 32A	10,943,946		
6. Mosquito Control Projects Ch. 252	1,626,537	83,879	46,586
7. Air Pollution Districts Ch. 676	1,151,072		
8. Metropolitan Area Planning Council Ch. 40B, 476	562,837		
9. Old Colony Planning Council Ch. 332	62,195		
10. Parking Surcharge, Ch. 90		2,380,935	
Sub-Total, State Assessments	$ 19,602,509	$ 2,464,814	$ 46,586
C. TRANSPORTATION AUTHORITIES:			
1. MBTA Chs. 161A, 825	$ 112,925,147	$ 312,644	$ 312,638
2. Boston Met. Dist. Exp. Chs. 383, 535	25,000		
3. RTA Ch. 161B; 1973, Ch. 1141	11,058,464	43,650	11,023
Sub-Total, Transportation Assessments	$ 124,008,611	$ 356,294	$ 323,661
D. ANNUAL CHARGES AGAINST RECEIPTS:			
1. Multi-Year Repayment Programs	$ 2,077,742	$	$
2. Spec. Educ. Ch. 71B, ss. 10, 12	2,446,416	162,095	722,252
3. Energy Conservation 1983, Ch. 700	484,651	8,170	22,669
4. STRAP Repayments Ch. 637	205,483		
5. Solid Waste Clean-up 1987, Ch. 584			
Sub-Total, Charges against Receipts	$ 5,214,292	$ 170,265	$ 744,921
E. TOTAL ESTIMATED CHARGES, FISCAL 1990	$ 165,905,141	$ 3,231,364	$ 1,120,153

F. NET CHARGES, FISCAL 1990. . . . . (Column 1 + Column 2 - Column 3) $ 168,016,352

CHERRY SHEET ASSESSMENT ITEM NO.: A-1

TITLE: County Tax

MAJOR CITATION: G.L Chapter 35, Section 30

PURPOSE:

To fund the cost of county governments and the services they provide.

ASSESSMENT FORMULA:

With few exceptions, the cost of each county government is assessed to its member municipalities in the proportion that each city or town's EQV bears to the county total. The EQV is used to calculate the tax rate of each county, and then the rate of each municipality within said county. Suffolk County assessments are paid entirely by the city of Boston. (Thus there are no assessments to Chelsea, Revere and Winthrop.)

Total assessments are computed by adding together the amounts in the annual and supplemental county budgets which are to be raised through taxation, and deducting from the total the probable receipts from other sources.

ADMINISTRATION:

Municipal assessments are received directly from individual county treasurers. The County Commissioners are responsible for determining the levies which must be approved by the advisory board on county expenditures. Each such assessment cannot be increased by greater than 2 1/2% of the prior year's actual assessment.

CHERRY SHEET ASSESSMENT ITEM NO.: B-1

TITLE: Audit of Municipal Accounts

MAJOR CITATION: Chapter 41, SS. 41, 46A

PURPOSE:

To reimburse the state for services performed by the Department of Revenue's Bureau of Accounts. Costs are reimbursed for services including auditing, investigating the accounts and financial affairs of a municipality, and/or providing certain technical accounting assistance such as installation of accounting systems.

CHARGE FORMULA:

A municipality is assessed for the full cost of an audit, investigation or such other service as contracted.

ADMINISTRATION:

Costs of auditing and/or other services are determined by the Department of Revenue. This program is not governed by Proposition 2 1/2.

CHERRY SHEET ASSESSMENT ITEM NO.: B-2

TITLE: State Supervision of Retirement Systems

MAJOR CITATION: G.L. Chapter 32, Section 21 (2)

PURPOSE:

To fund state supervision of municipal retirement systems to ensure their compliance with state regulations.

CHARGE FORMULA:

The total amount expended for supervision of municipal retirement systems by the Public Employee Retirement Administration is apportioned to those governmental units operating a retirement system, in proportion to the amount disbursed from each system to retirees.

ADMINISTRATION:

Assessments are determined by the Public Employee Retirement Administration.

CHERRY SHEET ASSESSMENT ITEM NO.: B-3

TITLE: Motor Vehicle Excise Tax Bills

MAJOR CITATION: Acts of 1962, Chapter 727

PURPOSE:

To reimburse the state for a portion of the costs incurred by the Registry of Motor Vehicles in the distribution of the annual Motor Vehicle excise tax bills. No charges are assessed to municipalities printing their own bills.

CHARGE FORMULA:

Each city and town is assessed a charge of fifteen cents per tax bill sent to its residents.

ADMINISTRATION:

Each city or town's assessment is determined by the Department of Revenue upon certification by the Registry.

CHERRY SHEET ASSESSMENT ITEM NO.: B-4

TITLE: Health Insurance, Government Retirees

MAJOR CITATION: G.L. Chapter 32A, SS. 10B (c)

PURPOSE:

To provide a health insurance plan for governmental retirees.

CHARGE FORMULA:

Each city and town is assessed for the governmental share of health insurance premiums paid on behalf of its retirees by the state. The governmental share is the total premium less the the retirees' co-payment. A proportionate share of administrative expenses is also assessed.

ADMINISTRATION:

The Group Insurance Commission pays the health insurance premium on behalf of local government retirees. Local governments are assessed for the payments made on behalf of their retirees.

CHERRY SHEET ASSESSMENT ITEM NO.: B-5

TITLE: Health Insurance, Retired Municipal Teachers

MAJOR CITATION: G.L. Chapter 32A, SS. 12

PURPOSE:

To provide a life and health insurance plan for retired municipal teachers.

CHARGE FORMULA:

Each city and town is assessed for the governmental share of health and life insurance premiums paid on behalf of its teacher retirees by the state. The governmental share is the total premium less the retirees' portion. Assessments include a proportionate share of administrative expenses.

ADMINISTRATION:

The state is reimbursed for health and life insurance premiums paid by the Group Insurance Commission on behalf of local government retirees.

CHERRY SHEET ASSESSMENT ITEM NO.: B-6

TITLE: Mosquito Control Projects

MAJOR CITATION: G.L. Chapter 252, Section 5A, Chapter 2, Section 41 of the Acts of 1986

PURPOSE:

To provide mosquito control services to cities and towns which so desire.

ASSESSMENT FORMULA:

Prior to FY87, full costs of the estimated budget for each mosquito/greenhead fly control district were assessed on the member municipalities according to the formula in the enabling statute creating such district. From FY87 through FY89 the state provided one-half of such costs. In FY90 this state aid was terminated so that assessments now must provide the full funding required. Annual assessment increases are governed by Proposition 2 1/2.

ADMINISTRATION:

Administered by the State Reclamation Board.

CHERRY SHEET ASSESSMENT ITEM NO.: B-7

TITLE: Air Pollution Control District

MAJOR CITATION: G.L. Chap. 111, SS. 142B, 142C; Acts of 1960, Chap. 676, Section 1

PURPOSE:

To assess cities and towns which are members of Air Pollution Control Districts for a portion of the costs incurred by the Division of Air Quality Control of the Department of Environmental Quality Engineering in monitoring air quality and enforcing air quality standards.

ASSESSMENT FORMULA:

Certain expenses are assessed to each Air Pollution Control District member, 50% based on EQV and 50% based on population.

ADMINISTRATION:

Assessments are determined by the Department of Environmental Quality Engineering.

CHERRY SHEET ASSESSMENT ITEM NO.: B-8

TITLE: Metropolitan Area Planning Council

MAJOR CITATION: G.L. Chap. 40B, SS. 26, 29; Acts of 1974, Chap. 476

PURPOSE:

To establish and finance a Metropolitan Boston area planning district in order to promote urban planning and respond to the common urban problems of Boston and outlying communities.

ASSESSMENT FORMULA:

Cannot exceed 15 cents per capita (excluding prison inmates) unless a higher rate is approved by 2/3 of Metropolitan Area Planning Council member representatives. Population figures are taken from the most recent Federal or State Census, or biennial population estimates made by the U.S. Census Bureau.

ADMINISTRATION:

Assessments are determined by the Council, and collected by the state.

CHERRY SHEET ASSESSMENT NO.: B-9

TITLE: Old Colony Planning Council

MAJOR CITATION: Acts of 1967, Chapter 332

PURPOSE:

To establish and finance a regional planning body for the Brockton Metropolitan area in order to promote social and economic improvement.

ASSESSMENT FORMULA:

Originating legislation limited assessments on council member communities to no more than 20 cents per capita. Members can vote and approve to increase the 20 cents per capita. Population figures are taken from the most recent Federal or State Census, or biennial population estimates made by the U.S. Census Bureau.

ADMINISTRATION:

Assessments are determined by the Council, and collected by the state.

CHERRY SHEET ASSESSMENT ITEM NO.: B-10

TITLE: Parking Surcharges

MAJOR CITATION: G.L. Chapter 90, 55, 20, 20 1/2

PURPOSE:

To assess a $10 surcharge on parking violators if the community in which the violation took place has asked the Registry of Motor Vehicles to withhold license or registration renewal due to non-payment of parking fines.

CHARGE FORMULA:

The Registry charges each participating community $10 per referral.

ADMINISTRATION:

The community collects the $10 additional on behalf of the Registry. The referrals from September 1 of one year to August 31 of the next year appear as underestimates on the following year's Cherry Sheet.

CHERRY SHEET ASSESSMENT ITEM NO.: C-1

TITLE: Massachusetts Bay Transportation Authority

MAJOR CITATION: G.L. Chap. 161A, ss 8, 9; Acts of 1974, Chap. 825, ss 6,7

PURPOSE:

To provide funding for a regional public transit system for the Boston Metropolitan area.

ASSESSMENT FORMULA:

The MBTA is made up of 14 cities and towns (including Boston) that originally made up the Boston Metropolitan Transit District (predecessor to the MBTA) and 64 additional communities that joined with these to form the MBTA.

Member communities of the MBTA are assessed for the net cost of Authority service. The net cost of service is the revenue shortfall remaining after all other revenue sources (fares, bonds and grants from the state and federal governments) have been exhausted.

Net cost of the service is broken down into that resulting from express service and that resulting from local service. Formulas dictate how net costs resulting from express and local service are apportioned among Authority members.

The net cost of express service is apportioned among the 78 members 75% on the basis of commuter counts (Federal Census) and 25% based on boarding counts at express stations only. However, the city of Boston must be assessed at least 30% of the total.

The net cost of local service is allocated to the 14 original cities and towns and the 64 additional, as two separate entities, based on population. The 14 original members concurrently are assessed 84% of the net costs of local service (based on census population figures). Within each of these subgroups (14 original, 64 "other"), net costs are apportioned 50% based on population and 50% based on where losses occurred (as determined by the Authority).

Debt service costs are apportioned among Authority members as above, according to whether the debt was incurred for local or express service purposes. Total annual MBTA assessments cannot increase by more than 2 1/2% unless new or increased service has been documented.

ADMINISTRATION:

The MBTA informs the Treasurer of member assessments. The Treasurer deducts equal parts of such assessments from periodic Local Aid distributions. An assessment of a given fiscal year is based on the net cost of service for the calendar year which ended six months prior to the beginning of that fiscal year. The basis for the Cherry Sheet estimates is the prior year's assessment plus 2 1/2%.

CHERRY SHEET ASSESSMENT ITEM NO.: C-2

TITLE: Boston Metropolitan District Expenses

MAJOR CITATION: Acts of 1929, Chapter 383, Section 12; Acts of 1954, Chapter 535

PURPOSE:

To provide public transportation for the Boston Metropolitan area. (Prior to 1974.)

ASSESSMENT FORMULA:

As the predecessor to the MBTA, the Boston Metropolitan District is made up of the 14 "original" cities and towns: Arlington, Belmont, Boston, Brookline, Cambridge, Chelsea, Everett, Malden, Medford, Milton, Newton, Revere, Somerville and Watertown. The full amount of outstanding costs, interest and charges incurred in borrowing for District purposes are assessed to the member cities and towns in proportion to their percentage of the District's EQV.

ADMINISTRATION:

EQV's used are the most recent available State figures. The District is no longer active in that it exists only to pay off existing debt borrowed prior to formation of the MBTA. Accordingly, when outstanding debt is retired, the District likely will cease to exist altogether.

CHERRY SHEET ASSESSMENT ITEM NO.: C-3

TITLE: Regional Transportation Authorities

MAJOR CITATION: G.L. Chapter 161B ss 9-10; Acts of 1973, Chapter 1141

PURPOSE:

To provide for a system of regional transportation authorities to develop, finance and contract for the operation of Massachusetts transportation facilities and service outside the Metropolitan Boston (MBTA) area.

ASSESSMENT FORMULA:

The total net cost of service of each regional transit authority is assessed to its member cities and towns in proportion to the estimated cost of operating routes through those cities and towns. The cost is determined by the differences between the revenues collected from and the cost of operation of such routes. The total assessment of each regional transit authority cannot exceed 102 1/2% of the prior year's unless approved, expanded service is documented.

ADMINISTRATION:

Cherry Sheet assessments represent the net cost of service for the previous fiscal year. The basis for the Cherry Sheet assessments is the prior year's assessments plus 2 1/2%.

CHERRY SHEET ASSESSMENT ITEM NO.: D-1

TITLE: Multi-Year Repayment Program Adjustments

MAJOR CITATION: Various

PURPOSE:

To allow for a) repayment of emergency State loans such as those made to Chelsea and Lynn; and b) certain adjustments between communities of current year Chapter 70 distributions in order to make up for inequitable (as determined by litigation) past distributions.

CHARGE FORMULA:

Loan repayments are fixed by individual loan agreements between the state and the borrowers.

The amount and number of years for the repayment of the Chapter 70 adjustments have been fixed by litigation and/or legislation. These adjustments, which are usually spread over a few years, do not affect the total Chapter 70 distributions of either the current or a prior year; rather, they represent only a shifting in the allocation of Chapter 70 funds among certain communities.

ADMINISTRATION:

These adjustments or repayments are certified to the Treasurer by the Department of Revenue. They are then deducted from the first Chapter 70 distribution during any fiscal year.

CHERRY SHEET ASSESSMENT ITEM NO.: D-2

TITLE: Special Education Assessment

MAJOR CITATION: G.L. Chap. 71B, SS. 10, 12; Acts of 1972, Chap. 766

PURPOSE:

To reimburse the state for providing special needs education in a state or private institution equivalent to the curriculum for children of comparable age and ability in public schools.

CHARGE FORMULA:

The cost which each city or town is required to pay to the state for each such child is the average per-pupil cost of education for pupils within the instruction system.

ADMINISTRATION:

The Department of Education determines a per-pupil cost for each school system based on that system's enrollments and costs in the prior year. These assessments are deducted from the final (June 30) Chapter 70 distributions.

CHERRY SHEET ASSESSMENT ITEM NO.: D-3

TITLE: Energy Conservation Programs Assessment

MAJOR CITATION: Acts of 1983, Chapter 700

PURPOSE:

To encourage municipalities and regional school districts to implement energy conservation programs in public buildings.

CHARGE FORMULA:

The state finances 100% of the cost of these energy conservation programs, making the full payment at the time the grant has been approved by the Energy Conservation Board. Participating municipalities and regional school districts must repay 30% of the total amount advanced by the state over an eight year period. Annual payments are fixed at the time the grant has been approved, and no interest is charged.

ADMINISTRATION:

Local Governments must apply to the Energy Conservation Board for these grants. The 30% portion must be repaid within 10 years of the date of the agreement. Repayments do not begin until the second fiscal year after the approval of the grant. The Energy Conservation Board certifies the assessments to the Department of Revenue to be deducted from the December Local Aid Distribution.

CHERRY SHEET ASSESSMENT ITEM NO.: D-4

TITLE: Small Town Road Assistance Program Assessment (STRAP)

MAJOR CITATION: Acts of 1983, Chapter 637, Section 32

PURPOSE:

To provide road assistance program grants to towns with populations of fifteen hundred or less.

CHARGE FORMULA:

The state finances 100% of the cost of these road assistance programs in advance. However, participating municipalities must repay 30% of the total state grant over a ten-year period. Payments are fixed at the time the grant agreement is finalize, and no interest is charged.

ADMINISTRATION:

Localities must apply to the Department of Public Works for these grants. The 30% portion must be repaid within ten years of the date of the agreement. The Department of Public Works certifies the charges to the Department of Revenue, which deducts them from gasoline tax monies or any other local aid distribution or grant made to the town.

Cherry Sheet Assessment No.: D-5

Title: Solid Waste Clean-up

Major Citation: Chapter 148, section 37

Purpose:

To provide grants to municipalities for the purpose of replacing underground fuel storage tanks over 20 years old, which are owned or maintained by the municipality.

Charge Formula:

The Commonwealth will finance 100% of the replacement of an underground fuel storage tank. However, participating municipalities must repay a portion not to exceed 50% of the total state grant over a period not to exceed ten years.

Administration:

Municipalities must apply to the Department of Public Works for these grants. The 50% portion must be repaid within ten years of the date of the agreement. The Department of Public Works certifies the charges to the Department of Revenue which then deducts them from any local aid distribution, grant or appropriation to the municipality.